March 10, 2015

Justin Ehrenwerth
Executive Director
Gulf Coast Ecosystem Restoration Council
500 Poydras Street, Suite 1117
New Orleans, LA 70130

Dear Mr. Ehrenwerth:

On behalf of our organizations, which have a long history of working on conservation and restoration in the Gulf region, we thank you for your efforts to make a strong first investment toward comprehensive restoration of the Gulf of Mexico ecosystem. We have reviewed the 50 proposals submitted by the Gulf Coast Ecosystem Restoration Council (Council) members for funding consideration under the Council-Selected Restoration Component (Bucket 2). We are encouraged by the quality and potential positive impacts of these projects, by the opportunity they now give the Council to maximize the impact of the limited funding available for this first Funded Priorities List (FPL), and by the foundation this FPL can lay for a comprehensive approach to ecosystem restoration.

Based on the restoration activities proposed by Council members, we recommend the investments outlined in the attached document. Given the strength of many of the proposals submitted, there are likely a number of project and proposal combinations that would result in a successful first FPL. Our organizations believe the attached recommendations represent an integrated and balanced approach to restoration that offers the greatest likelihood of achieving sustainable outcomes benefiting both human and natural communities. We offer these recommendations and the thinking behind them in the spirit of assisting the Council in the difficult job of allocating scarce resources in the best way possible.

Given the scope and scale of restoration needs in the Gulf region, successful restoration will likely require decades. As the Council contemplates which projects to include in this initial round of funding, it can also plan for the future, when available funding will likely be much greater and early lessons and successes can be incorporated into restoration planning and implementation. To that end, we ask that the Council consider the following recommendations to position itself for success beyond this first round of funding.

1. We recommend that the Council allocate an appropriate amount of funding under the Council-Selected Restoration Component to update the Initial Comprehensive Plan to include specific restoration benchmarks and outcomes. Clarifying these measures of success, which should be developed in consultation with the various science entities in the Gulf, will better enable evaluation of future submissions.

2. Once the Draft FPL is published, the Council should work with stakeholders to identify lessons learned in the project evaluation process to guide future funding decisions.

3. The Council should play an active role in coordinating and synthesizing environmental monitoring efforts in the Gulf to ensure that monitoring data from various sources is readily available and usable for project evaluation and adaptive management.
Thank you for your consideration of our recommendations. We look forward to discussing them in more detail as you conduct your important work to restore the ecosystem of the Gulf region.

Regards,

National Audubon Society  Coalition to Restore Coastal Louisiana
Environmental Defense Fund  Coastal Bend Bays & Estuaries Program
National Wildlife Federation  Conservation Alabama Foundation
Ocean Conservancy  Florida Wildlife Federation
The Nature Conservancy  Gulf Restoration Network
Alabama Coastal Foundation  Lake Pontchartrain Basin Foundation
Audubon Florida  Lower 9th Ward Center for Sustainable Engagement & Development (CSED)
Audubon Louisiana  Mississippi Wildlife Federation
Audubon Mississippi  Mobile Baykeeper
Audubon Texas  Texas Conservation Alliance
Birmingham Audubon
Enclosure: Proposal Funding Options for the Council’s Consideration

CC:
Sec. Penny Pritzker
Robert Bonnie
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Jo Ellen Darcy
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Gary Rikard
Toby Baker
Proposal Funding Options for the Council’s Consideration

Context

Many of the projects and programs proposed by Council members have important conservation value and should ultimately be funded. Given the limited amount of available funding, however, our recommended approach for this first round of funding consists of a combination of three (3) important project and program types within the focus areas of habitat and water quality:

1. Funding for the development of region-wide and site-specific decision-support, planning and science tools that will lay the foundation for future restoration projects, priority setting and/or that will assist in tracking project and program success. Among these projects are several that enable effective planning at the estuary/watershed level;
2. Funding for on-the-ground implementation activities; and
3. Funding for projects in the Mississippi River Delta, in recognition of the importance of the Mississippi River Delta as a significant driver in the Gulf ecosystem.

Within the context of the habitat and water quality focus areas, we used several criteria to propose activities:

- Activities that represent a wide cross-section of environments from Texas to Florida and from the coast to the offshore environment. When taken together, the identified activities address habitat and water quality restoration needs throughout the Gulf ecosystem and across jurisdictional boundaries, as well as help achieve the Council’s other goals by benefiting living coastal and marine resources and human communities.
- Activities that can be leveraged with projects funded by other restoration funding sources (such as NRDA, NFWF and NAWCA) to potentially increase the impact of the limited funds currently available to the Council.
- Activities that are ready to be funded in accordance with the Council’s proposed NEPA rules
- Activities that advance a cost-effective sequence of action for an individual project site, for a larger geographic area, such as an estuary or watershed, or for a category of Gulf restoration work

The projects listed below are not in priority order.

In our analysis, we noted that in many instances there is significant overlap among proposals, indicating both a need and an opportunity for partnership and coordination across the membership of the Council. It is our hope that during the review process Council members and staff can work to modify, coordinate, select and implement activities across proposals to achieve a cost-effective, long-term approach to comprehensive Gulf of Mexico restoration.

In cases where funding is sought to increase impact for or expand existing programs, we recommend that the grant explicitly delineate how RESTORE funding will be used to supplement, not replace, existing...
sources of revenue for those programs. This will ensure that members continue to have access to all of the resources they need to continue their important work in the Gulf.

Efforts to increase long-term sustainable benefits for restoration projects should include strategies that incorporate local community members in the process of restoration. Given the limited amount of funding in this first round, we recommend that the Council conduct a small pilot program to create a Conservation Corps organized around a specific set of activities.

Finally, our analysis is based on the information provided in the proposals submitted by Council members. We recognize that the results of the external science and environmental compliance reviews may indicate that more information or attention is needed before a project can be included on the FPL.

Funding for Projects in the Mississippi River Delta

Project Title: West Grand Terre Beach Nourishment and Stabilization
Project Footprint: Louisiana
Member: State of Louisiana
Suggested Activities: Planning, engineering, design, permitting & adaptive management
Associated Budget: $7,259,216
Increased Impact/Leverage: This project builds on CWPPRA and CIAP projects all funded in this area as well as Louisiana Oyster Cultch Project (NRDA). Additionally, the NFWF-GEBF Adaptive Management: Louisiana River Diversions and Barrier Islands project can be applied to management of this project.

Project Title: Golden Triangle Marsh Creation
Project Footprint: Louisiana
Member: State of Louisiana
Suggested Activities: Planning, engineering and design, permitting & adaptive management
Associated Budget: $4,347,733
Increased Impact/Leverage: This project builds on NRDA and several other projects funded in this area – including proposed Biloxi Marsh Living Shoreline Project (RESTORE). Additionally, the NFWF-GEBF Adaptive Management: Louisiana River Diversions and Barrier Islands project can be applied to management of this project.

Project Title: Biloxi Marsh Living Shoreline
Project Footprint: Louisiana
Member: State of Louisiana
Suggested Activities: Planning, engineering and design, permitting & adaptive management
Associated Budget: $3,220,460
Increased Impact/Leverage: This project builds on Golden Triangle Marsh Creation (RESTORE), Louisiana Oyster Cultch Project (NRDA), Living Shoreline Demonstration project (CIAP), Lake Fortuna and Eloi Bay reef projects (TNC). Additionally, the NFWF-GEBF Adaptive Management: Louisiana River Diversions and Barrier Islands project can be applied to management of this project.
Project Title: **Mississippi River Reintroduction into Maurepas Swamp**
Project Footprint: Louisiana
Member: State of Louisiana
Suggested Activities: Planning, engineering and design, permitting & adaptive management
Associated Budget: $14,190,000
Increased Impact/Leverage: This project builds on other Master Plan projects and is in the footprint of the Expansion of Maurepas Wildlife Management Area (MOEX). Additionally, the NFWF-GEBF Adaptive Management: *Louisiana River Diversions and Barrier Islands* project can be applied to management of this project.

Project Title: **Cote Blanche Freshwater and Sediment Introduction, and Shoreline Protection Project, St. Mary Parish, Louisiana (Tribal Proposal)**
Project Footprint: Louisiana
Member: Department of the Army
Suggested Activities: Planning, engineering, design & permitting
Associated Budget: $2,650,000
Increased Impact/Leverage: This project will build upon several existing and proposed CWPPRA projects. Additionally, the NFWF-GEBF Adaptive Management: *Louisiana River Diversions and Barrier Islands* project can be applied to management of this project.

Project Title: **Bayou Dularge Ridge Restoration, Marsh Creation & Hydrologic Restoration Phase 1 (Tribal Proposal)**
Project Footprint: Louisiana
Member: Department of Agriculture
Suggested Activities: Planning, engineering, design & permitting
Associated Budget: $5,162,084
Increased Impact/Leverage: This project is complementary of a priority CWPPRA project in the same footprint. The NFWF-GEBF Adaptive Management: *Louisiana River Diversions and Barrier Islands* project can be applied to management of this project.

Project Title: **Abandoned Oil and Gas Well Plugging and Site Reclamation**
Project Footprint: Louisiana
Member: Department of Interior
Suggested Activities: USFWS site reclamation in Louisiana refuges $1,403,000 (P&A projects removed from list); NPS Jean Lafitte NHP&Pr, La. Canal Backfilling $8,731,000
Associated Budget: $11,100,000 (requested $34,399,245)
Increased Impact/Leverage: This project complements projects in the Louisiana Master Plan.
Funding For Foundational Planning, Assessment Tools and Priority Setting

Project Title: The Mississippi Sound Estuarine Program: A programmatic vision for bridging coastal restoration
Project Footprint: Mississippi
Member: State of Mississippi
Suggested Activities: Planning and program development
Associated Budget: $2,270,000
Increased Impact/Leverage: Project is intended to look across all funding horizons (National Fish and Wildlife Foundation, Natural Resource Damage Assessment, and RESTORE), including Coastal Stream & Habitat Initiative (NFWF) and Mississippi Coastal Restoration Program.

Project Title: Coastal Alabama Comprehensive Watershed Restoration Planning Project
Project Footprint: Alabama
Member: State of Alabama
Suggested Activities: Planning to prioritize coastal watersheds for future planning and project implementation
Associated Budget: $3,000,000
Increased Impact/Leverage: Project builds on Fowl River Watershed Restoration – Phase I (NFWF), D’Olive Watershed Restoration (NFWF) and Coastal Habitat Restoration Planning Initiative (NFWF)

Project Title: Northwest Florida Estuaries and Watersheds – 1) Comprehensive updates to watershed management plans 2) Design and permitting of identified priority projects
Project Footprint: Florida
Member: State of Florida
Suggested Activities: Planning, engineering, design & permitting
Associated Budget: $3,645,000
Increased Impact/Leverage: Many restoration projects have already been funded in this region and there are numerous opportunities to increase impact by coordinating across projects. Some of the projects include the Oyster Reef Habitat Restoration in the Saint Andrew Bay (NFWF), Apalachee Bay Oyster Restoration (NFWF), Florida Bay Seagrass Recovery Project (NRDA) Stormwater Retrofit Projects (MOEX) and the Florida Cat Point Living Shoreline Project (NRDA).

Project Title: Gulf National Estuary Program (NEP) and Lake Pontchartrain Basin Restoration Program (LPBRP) Comprehensive Plan Implementation Program and Gulf of Mexico Estuary Program
Project Footprint: Gulf-wide
Member: Environmental Protection Agency
Suggested Activities: Watershed problem identification, strategy development and planning in high-priority
estuaries and their watersheds; CCMP implementation in areas currently served by a National Estuary Program

**Associated Budget:** $10,000,000

**Increased Impact/Leverage:** Investment in estuary/watershed planning and management can help direct other sources of restoration funding in the most cost-effective way within each watershed.

**Notes:** We believe there is merit in both of these projects. We recommend allocation of funding by the Council for a combination of projects to increase the capability of existing National Estuary Programs and to advance estuary planning in strategic Gulf estuaries and their watersheds where NEPs are not present.

**Project Title:** [US EPA & USGS Joint Proposal for Baseline Flow & Gage Analysis and On-Line Tool Development to Support Bay and Estuary Restoration in Gulf States](#)

**Project Footprint:** Gulf-wide

**Member:** Environmental Protection Agency

**Suggested Activities:** Develop assessment and prioritization decision support tool

**Associated Budget:** $5,800,000

**Increased Impact/Leverage:** Project has benefits for all proposed or funded water quality enhancement projects.

**Project Title:** [Enhancing opportunities for beneficial use of dredge sediments](#)

**Project Footprint:** Gulf-wide

**Member:** State of Mississippi

**Suggested Activities:** Planning, engineering, design & permitting

**Associated Budget:** $6,180,000

**Increased Impact/Leverage:** Utilization of Dredge Material for Marsh Restoration in Coastal Mississippi (NFWF). Impact of this project could be increased if it is coordinated with the many marsh creation projects funded or proposed by the RESTORE Council, NRDA, NFWF, Louisiana Coastal Master Plan and other restoration efforts in the Gulf.

**Project Title:** [Gulf of Mexico Habitat Mapping and Water Quality Monitoring Network - Habitat Mapping, Assessment, and Monitoring](#)

**Project Footprint:** Gulf-wide

**Member:** Department of Commerce

**Suggested Activities:** Technical support (scientific expertise, modeling, etc.), develop assessment and prioritization decision support tool, mapping critical areas

**Associated Budget:** $11,000,000 (requested $13,051,000, see pg. 13)

**Increased Impact/Leverage:** Benthic Habitat Mapping, Characterization and Assessment (NFWF)

**Project Title:** [Adaptive Management and Technical Assistance in Support of Gulf Ecosystem and Economic Restoration](#)

**Project Footprint:** Gulf-wide

**Member:** Department of Interior

**Suggested Activities:** Project coordination, adaptive management, monitoring, applied research

**Associated Budget:** $8,713,000

**Increased Impact/Leverage:** Could be applied to a variety of restoration projects across funding entities
Project Title: **Strategic Conservation Assessment of Gulf Coast Landscapes**  
**Project Footprint:** Gulf-wide  
**Member:** Department of Interior  
**Suggested Activities:** Planning, program coordination, and develop assessment and prioritization decision support tool  
**Associated Budget:** $1,879,378.19  
**Increased Impact/Leverage:** Strategic Land Protection, Conservation, and Enhancement of Priority Gulf Coast Landscapes (RESTORE), NFWF land conservation projects

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**Funding for Implementation Activities**

Project Title: **Alabama Living Shorelines Restoration and Monitoring Project**  
**Project Footprint:** Alabama  
**Member:** State of Alabama  
**Suggested Activities:** Planning, engineering, design & permitting. Implementation: create living shoreline using breakwater, sand fill and salt marsh vegetation and monitoring  
**Associated Budget:** $10,250,000  
**Increased Impact/Leverage:** ADCNR will actively partner with DISL, TNC, MBNEP. Opportunities to coordinate with other living shoreline restoration in Alabama including Swift Tract Living Shoreline in Baldwin County (NRDA early restoration). Monitoring efforts could be standardized and coordinated with living shoreline project in other states, such as Boggy Bayou Watershed Water Quality Improvement, Alabama Swift Tract Living Shoreline, Florida Pensacola Bay Living Shoreline, Florida Cat Point Living Shoreline Project, Mississippi Hancock County Marsh Living Shoreline Project.

Project Title: **Alabama Submerged Aquatic Vegetation Restoration and Monitoring Project**  
**Project Footprint:** Alabama  
**Member:** State of Alabama  
**Suggested Activities:** Education, signage, bird stakes, SAV seed collection, mapping  
**Associated Budget:** $875,000  
**Increased Impact/Leverage:** Coordination with nearby living shoreline and water quality improvement projects will increase the success of this project. The Swift Tract Living Shoreline in Baldwin County (NRDA early restoration and the D'Olive Watershed Restoration (NFWF) are two examples of nearby projects that could increase the impact of restoration efforts. In addition, monitoring efforts could be standardized and coordinated with seagrass projects or projects that monitor seagrasses in other states, such as Florida Seagrass Recovery Project (NRDA), Bayou Chico Restoration (NFWF), Destin Harbor, Joe's Bayou, and Indian Bayou Water Quality Improvement (NFWF), Boggy Bayou Watershed Water Quality Improvement (NFWF) and the Egery Flats Marsh Restoration (NFWF).

Project Title: **The Mississippi Gulf Coast Forest Restoration and Conservation Initiative**  
**Project Footprint:** Mississippi  
**Member:** Department of Agriculture  
**Suggested Activities:** Planning and implementation of forests and stream restoration on public and private lands.
**Associated Budget:** $10,000,000 (requested $21 million)

**Increased Impact/Leverage:** Coastal Stream & Habitat Initiative (NFWF), Mississippi Coastal Restoration Program (NFWF), Mississippi Coastal Preserves Program (NFWF) Mississippi Wetlands Conservation Initiative I (NAWCA), Mississippi Wetlands Conservation Initiative II (NAWCA)

**Project Title:** Tampa Bay Watershed Restoration – 1) River Tower Shoreline Restoration and Stormwater Treatment, 2) Palm River Restoration Project Phase II, East McKay Bay, 3) Alafia Bank Bird Sanctuary Living Shorelines

**Project Footprint:** Florida

**Member:** State of Florida

**Suggested Activities:** Habitat creation/enhancement, stormwater/wastewater treatment, removal of non-native/invasive species, living shoreline - concrete breakwater, & erosion control

**Associated Budget:** $4,902,710

**Increased Impact/Leverage:** Opportunities to coordinate across proposed RESTORE projects with other watershed planning and restoration efforts such as the Gulf-wide project, Connecting Coastal Waters: Restoring Coastal Wetland Hydrology.

*Project Title: The Apalachicola Project Phase 1: Restoring Apalachicola Bay and Region

**Project Footprint:** Florida

**Member:** Department of Agriculture

**Suggested Activities:** Hydrological restoration and land management including: prescribed fire, isolated wetland restoration, and invasive species control

**Associated Budget:** $4,000,000 (requested $15 million, see pg. 12)

**Increased Impact/Leverage:** Apalachicola Bay Oyster Restoration (NFWF), Apalachicola Bay Watershed Restoration (RESTORE)

*These projects should be coordinated to maximize impacts.

**Project Title:** Matagorda Bay System Priority Landscape Conservation

**Project Footprint:** Texas

**Member:** State of Texas

**Suggested Activities:** Land acquisition + ancillary costs for the 6,950 acre parcel

**Associated Budget:** $6,799,830 (requested $44,922,705, see pg. 12)

**Increased Impact/Leverage:** Coordination with other land acquisition projects in Texas, especially those nearby such as the Powderhorn Ranch Land Acquisition (NFWF), Texas Gulf Coast XI project (NAWCA) could increase impact and improve connectivity between conservation areas.
**Project Title:** Bahia Grande Coastal Corridor  
**Project Footprint:** Texas  
**Member:** State of Texas  
**Suggested Activities:** Land acquisition 1500 acres  
**Associated Budget:** $4,500,000 (requested $19 million or $5.5 million for Phase I, see pg. 14)  
**Increased Impact/Leverage:** Several private and public entities are partnering to protect and restore the larger landscape, and funders have pledged support to fund additional acquisitions, thus leveraging returns on restoration.

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**Project Title:** Texas Salt Bayou Freshwater Inflows Restoration: Feasibility Study, Design, Engineering & Permitting  
**Project Footprint:** Texas  
**Member:** State of Texas  
**Suggested Activities:** Planning, engineering, design & permitting  
**Associated Budget:** $1,200,000  
**Increased Impact/Leverage:** Land acquisition projects in Texas

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**Project Title:** Strategic Land Protection, Conservation, and Enhancement of Priority Gulf Coast Landscapes  
**Project Footprint:** Gulf-wide  
**Member:** State of Mississippi  
**Suggested Activities Include:** Action #2: Public grant program for enhancing land protection and conservation across the Gulf: Action Budget: $3,100,000  
Objective #3: Create a strategic conservation assessment framework for future land acquisition; prioritization through collaborative conservation planning and design. Action Budget: $1,772,998. The remainder of the recommended budget should be used for land acquisition activities.  
**Associated Budget:** $15,000,000 (requested $103,467,437)  
**Increased Impact/Leverage:** Many opportunities to coordinate with Mississippi’s Coastal Preserves Program, Texas’s NFWF-GBEF and RESTORE proposals for Matagorda Bay, Bahia Grande Corridor & Galveston Bay, Alabama’s Forever Wild Land Trust, NWR and NERRs, Florida’s NFWF-GBEF projects Restoration and Management of Escribano Point Coastal Habitat Phases I & II and, Florida’s RESTORE proposal Northwest Florida Estuaries and Watersheds

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**Project Title:** Gulf Coastal Habitat Restoration Program  
**Project Footprint:** Gulf-wide  
**Member:** Department of Interior  
**Suggested Activities:** Program coordination and funding implementation of existing restoration plans and projects in Gulf States  
**Associated Budget:** $5,159,020 (one year, not including monitoring) (requested $26,795,100)  
**Increased Impact/Leverage:** Many opportunities to coordinate with NFWF (e.g., Mississippi Coastal Restoration Program), early NRDA projects, Louisiana Coastal Master Plan as well as NERRS, NWRs and other proposed RESTORE projects, such as the Strategic Conservation Assessment of Gulf Coast Landscapes and the Gulf National Estuary Program (NEP) and Lake Pontchartrain Basin Restoration Program (LPBRP) Comprehensive Plan Implementation Program.
**Project Title:** Connecting Coastal Waters: Restoring Coastal Wetland Hydrology – Phase I  
**Project Footprint:** Gulf-wide  
**Member:** Department of Commerce  
**Suggested Activities:** Phase 1  
**Associated Budget:** $2,893,750  
**Increased Impact/Leverage:** Other proposed RESTORE projects that restore coastal wetland hydrology in the target areas such as the Bahia Grande Coastal Corridor, Mississippi River Reintroduction into Maurepas Swamp, Coastal Alabama Comprehensive Watershed Restoration Planning Project, and the Mississippi Gulf Coast Forest Restoration and Conservation Initiative.

Other opportunities to build on previously funded restoration projects:  
Texas: Acquisition of Big Tree Ranch Aransas County, Texas (MOEX) and the Egery Flats Marsh Restoration (NFWF) projects.  
Louisiana: Expansion of Maurepas Wildlife Management Area (NFWF)  
Alabama: Coastal Habitat Restoration Planning Initiative (NFWF), D'Olive Watershed Restoration (NFWF)  
Mississippi: Mississippi Hancock County Marsh Living Shoreline Project (NFWF), Mississippi Coastal Preserves Program (NFWF)  

### Summary of Recommended Activities and Associated Budget

<table>
<thead>
<tr>
<th>Project footprint</th>
<th>Project Name</th>
<th>Proposing Member</th>
<th>Recommended Funding</th>
</tr>
</thead>
<tbody>
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<td><strong>Total LA funding:</strong></td>
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<td>Apalachicola Bay Watershed Restoration - Marsh and Oyster Reef Restoration at the Apalachicola National Estuarine Research</td>
<td>State of Florida</td>
<td>$2,340,000</td>
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</tbody>
</table>
Funded Priority List Recommendations: Project Types and Locations

- $47,929,498 in LA Projects
- $12,270,000 in MS Projects
- $14,125,000 in AL Projects
- $12,499,830 in TX Projects
- $14,887,710 in FL Projects
- $66,625,148.19 in Gulf-Wide Projects

**Virtual**
- Land Conservation Assessment Tool
- Adaptive Management/Tech Assist
- Baseline Flow and Gage Tool
- Habitat Mapping/WQ Network

**In-state**
- Strategic Protection/Cons/Enhance. GC Landscapes
- Connecting Coastal Waters
- Implementation of Estuary Programs
- Coastal Habitat Restoration Grants
- Enhancing opportunity for BUDM

**KEY**
- MS River Delta
- Planning, Assessment, Prioritization
- Implementation